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DRA Witness : Suurkask



**DIVISION OF RATEPAYER ADVOCATES
CALIFORNIA PUBLIC UTILITIES COMMISSION**

A.06-08-010

REPORT ON THE SUNRISE POWERLINK

San Diego Gas & Electric Company (SDG&E)

**Phase 1 Direct Testimony
Volume 3 of 5**

San Francisco, California
May 18, 2007 (as corrected September 24)

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1 **1 INTRODUCTION**

2

3 My name is Daniel Suurkask. I am principal of Wild Rose Energy Solutions, Inc. of
4 Edmonton, Alberta, Canada. My qualifications are included as Appendix A to this
5 Volume of testimony.

6

7 This chapter summarizes my findings to date with respect to the estimated economic
8 benefits of the Sunrise Powerlink Project (hereafter “Sunrise” or “the Sunrise Project”). I
9 explain why I believe SDG&E’s energy benefits are likely overstated, and indeed small
10 relative to the cost of Sunrise; describe DRA’s efforts to obtain alternative renewable
11 portfolio standard (RPS) compliance benefit estimates based on the CAISO framework;
12 and describe my adaptation of SDG&E’s and the CAISO’s reliability cost models.¹ I also
13 provide information derived from SDG&E’s energy benefits modeling regarding other
14 issues in this case.

¹ Mr. Woodruff discusses reliability and renewable benefit modeling and presents DRA’s estimates of such benefits in Volume 1 of DRA’s Phase 1 Direct Testimony.

1 **2 ENERGY BENEFITS**

2

3 **2.1 SDG&E Energy Benefits Modeling**

4 In its application, SDG&E makes its case for the energy benefits related to Sunrise and
5 compares those to wires and non-wires alternatives. To make its case, SDG&E relied on
6 a WECC economic database² and a production cost tool to simulate the WECC electric
7 system in years 2010, 2015 and 2020.³ The economic benefits framework is consistent
8 with that laid out in the CAISO’s Transmission Economic Assessment Methodology
9 (TEAM). It consists of calculating expected energy costs to CAISO ratepayers under a
10 Gas Turbine (GT) Reference Case and then again under a case which included the
11 Sunrise Project (or other alternative transmission or generation project). The difference
12 in estimated costs to CAISO ratepayers between the Sunrise Case (or other alternative
13 case) and the GT Reference Case provides an estimate of the value, or energy benefit,
14 associated with Sunrise (or other alternative).

15

16 My review of SDG&E energy benefits modeling consisted of an examination of SDG&E
17 assumptions, methodology (including tools), and results. In this review, I considered key
18 regional (i.e. WECC) Sunrise value drivers such as fuel price and resource expansion
19 assumptions and “local” value drivers such as Imperial Valley (IV) renewable resource
20 expansion and San Diego import limit assumptions. I also considered Gridview
21 capabilities and SDG&E’s use of the tool, as well as the post-processing used to obtain
22 energy benefits results.

23

24 My review has uncovered a number of deficiencies and flaws. In sum, SDG&E has
25 seriously overestimated Sunrise’s energy benefits by way of unsupportable and erroneous

² The source of the version of the WECC economic database SDG&E has used is the Seams Steering Group – Western Interconnect (SSG-WI). It is therefore referred to interchangeably as the SSG-WI database in my testimony. WECC of course stands for Western Electricity Coordinating Council.

³ SDG&E interpolated and extrapolated the three point estimates to obtain 40 years of results.

1 assumptions and through modeling biases and inconsistencies. Moreover, I have
2 concerns about SDG&E's understanding of the data, tools, and processes that underpin its
3 energy benefits argument for the Sunrise Project. This last point is the primary reason
4 why I lack confidence in SDG&E's energy modeling results, and recommend that if
5 attention is to be given to Sunrise's possible energy benefits, the CAISO's analysis, and
6 the analysis completed by the CAISO on behalf of intervenors, is a less troublesome
7 starting point.⁴

8
9 I will not go through the entire litany of modeling problem areas in SDG&E's energy
10 benefits analysis. Instead, I focus on three key Sunrise value drivers, two of which
11 consist of unsupportable assumptions, the correction of which will lead to an immediate
12 deflation of SDG&E Sunrise energy benefit estimates, and the third of which is perhaps
13 only a modeling quirk, but with an impact that also arouses concern. In any event, this
14 third issue is likely to disappear upon correction of one of the two problematic
15 assumptions previously alluded to. With these examples, I am largely able to show that
16 the expected Sunrise energy benefits are modest, and certainly – by themselves – do not
17 represent a pillar of the Sunrise value proposition.

19 *2.1.1 Gas Prices: Reasonable Base or High Case Sensitivity?*

20 One key flaw in SDG&E's analysis was the assumption of unreasonably high gas prices
21 for its energy benefits modeling. I make this claim based on a review of several sources
22 of gas price data.

23
24 For modeling purposes, SDG&E made use of the \$7.00/MMBtu (real 2005\$) gas price
25 forecast that came with its WECC economic (SSG-WI) database. By 2015, after
26 accounting for inflation, the forecast is almost \$9.00/MMBtu. The forecast is therefore

⁴ See *Second Errata to Initial Testimony of the California Independent System Operator Corporation, Part II*, April 20, 2007; *Initial Testimony of the California Independent System Operator Corporation Part III*, April 20, 2007; and *Initial Testimony of the California Independent System Operator Corporation Part IV*, May 14, 2007.

1 28 percent (or \$1.89/MMBtu (2015\$)) higher than the EIA’s Annual Energy Outlook
2 2007 forecast⁵ and 27 percent (\$1.85/MMBtu) higher than the gas prices used to compute
3 the Commission’s 2006 Market Price Referent.⁶ I also compared the gas prices SDG&E
4 submitted with its 2006 Long-Term Procurement Plan (LTPP) to the gas prices SDG&E
5 used in its analysis of Sunrise.⁷ SDG&E’s implicit SoCalBorder price in its Sunrise
6 analysis is 38 percent (or \$2.24/MMBtu) higher than SDG&E’s LTPP gas price forecast.⁸
7
8 Based on this simple survey, SDG&E’s gas prices do not appear reasonable for use in
9 base case modeling, but are better suited instead for a “high” gas price sensitivity. Figure
10 2-1 below illustrates the issue.
11

⁵ Energy Information Administration, *Annual Energy Outlook 2007*, Supplemental Tables, Table 19. Energy Prices by Sector and Source -- Pacific, Table 104, “Lower 48 Natural Gas Production and Wellhead Prices by Supply Region.”

⁶ CPUC 2006 Market Price Referent

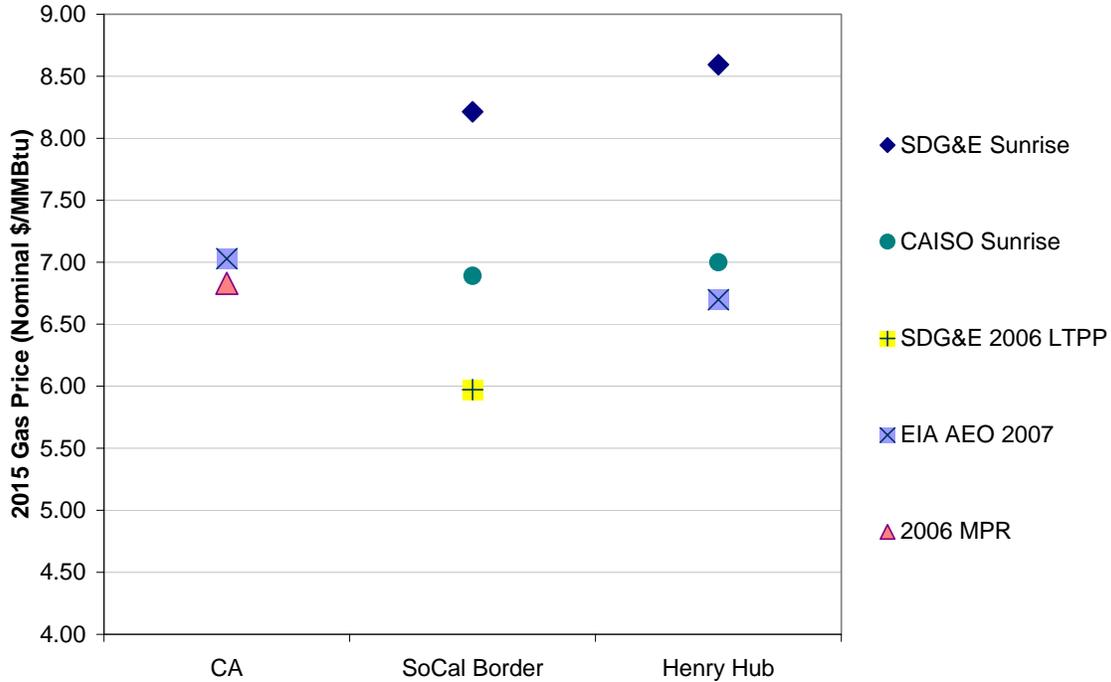
⁷ SDG&E filed its LTPP December 11, 2006 in Rulemaking (R.) 06-02-013.

⁸ DRA previously believed that the LTPP gas prices were confidential. However, SDG&E has publicly revealed the LTPP data point which DRA used in its testimony in the June 15, 2007 *Prepared Rebuttal Testimony of Jan Strack* (Figure 3-1 at 56). Further, when asked on the stand about the confidentiality of this data, Mr. Strack testified: “I believe we’ve looked into that, and I believe that is not the case. I believe those are – my understanding, that’s public information” (T. 1413, lines 19-21).

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4

FIGURE 2-1

SDG&E Sunrise Powerlink 2015 Gas Price Forecast in Context
(Nominal \$/MMBtu)



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These high gas prices have a significant impact on estimated energy benefits. Gas prices drive much of the claimed Sunrise energy benefits.

For example, using the CAISO's gas price assumptions along with all the other assumptions from SDG&E's analysis causes energy benefits to fall approximately \$46 million, or 44 percent.^{9,10} This sensitivity identifies one of the main assumption differences between CAISO and SDG&E energy modeling results.

⁹ See *Second Errata to Initial Testimony of the California Independent System Operator Corporation, Part II*, April 20, 2007, pp 17-20, for the review the CAISO completed on its natural gas price assumptions.

¹⁰ SDG&E executed this simulation in response to DRA data request 6-1a.

1 In addition, DRA asked SDG&E to simulate Sunrise energy benefits using SDG&E's
2 LTPP gas prices¹¹ instead of SDG&E's modified SSG-WI gas prices for the year 2015.
3 Energy benefits in 2015 under the LTPP gas prices fell almost \$60 million, a 55 percent
4 reduction in such benefits.

5
6 These data and results further suggest that the gas prices SDG&E used in its Sunrise
7 analysis are unduly high and cause an overstatement of Sunrise's energy benefits.

9 2.1.2 Unreasonable WECC Resource Expansion

10 SDG&E has also assumed an unsupportable WECC capacity expansion plan for its
11 modeling, including 14,616 MW of new coal plant capacity.¹² SDG&E has attempted to
12 justify these assumptions, and others, by pointing out that the source of its data, the SSG-
13 WI database, was the fruit of a collaborative industry effort,¹³ going as far as stating that it
14 believes the SSG-WI database to be the "best available source of comprehensive
15 information concerning existing generation and transmission elements and projected
16 generation additions and transmission upgrades."¹⁴ Even if one were to share the high
17 esteem SDG&E has for the SSG-WI database, SDG&E should have been able to assess
18 the problematic SSG-WI resource expansion assumptions through (1) review of existing
19 studies that have used the SSG-WI database, (2) discussion with the analysts that put the
20 database together, and (3) simple review of the "reasonableness" of the results, otherwise
21 known as validation.

¹¹ DRA made adjustments to the forecast to include LDC charges throughout the WECC. SDG&E executed the simulations in response to DRA data request 6-1b.

¹² Data from SDG&E response to DRA data request 15-2. Value obtained by summing up the coal additions in the database between 2008 and 2020. The 12,000 MW of coal plant additions that DRA originally reported was obtained from SDG&E response to DRA data request 3-3, in which SDG&E incorrectly understated its coal additions by more than 2,500 MW.

¹³ See for example SDG&E response to UCAN data request 7-50.

¹⁴ SDG&E, *Supplemental Testimony, Chapter VII*, January 26, 2007, p. 3.

1 (1) What SDG&E would have learned after a review of existing studies that have used
2 the SSG-WI database. In a May 2006 study completed for the Western Governor’s
3 Association Clean and Diversified Energy Advisory Committee, the authors state:¹⁵
4

5 “The SSG-WI 2015 generation and load assumptions yield a planning
6 margin equal to 29%. In contrast, more common observed planning
7 margins in the West are typically in the range of 10% to 15%. A planning
8 margin around 30% suggests there is excess generating capacity in the
9 system. Market conditions would probably discourage investors from
10 building new generation in regions with excess capacity” (p. 54).
11

12 The authors state a little further on:

13
14 “...the SSG-WI Reference Case had a 29% planning margin which is
15 probably too high for conventional market practices. Accordingly the
16 CDEAC scenarios have a higher than optimum planning margin” (p. 55).
17

18 (2) What SDG&E would have learned if they had communicated with the developers of
19 the SSG-WI database. The analysts that developed the SSG-WI database in a recent
20 “post-mortem” review of the SSG-WI database admit:¹⁶
21

22 “[d]espite the RPS/IRP compliance, we added too much generation” (slide
23 35) and “[a]ggregate planning margin of 29% suggests we added too much
24 generation....[The] [m]arket would not support/finance excessive
25 generation capacity” (slide 38).

¹⁵ *Report of the Transmission Task Force*, May 2006, Western Governors’ Association Clean and Diversified Energy Initiative.

¹⁶ Mary Johannis (SSG-WI Generation Subgroup Lead) and Tom Carr (WIEB), “Lessons from the 2015 SSG-WI Reference Case”, presentation given to the WECC TEPPC, February 12, 2007. Available at http://www.wecc.biz/documents/library/TEPPC/SSGWI_RefCase_Lesson_021207tc.ppt

1 These slides are included as Appendix B.

2

3 (3) What SDG&E would have learned if they had done with a little more validation of
4 their results. Table 2-1 below shows the capacity factors of the generic gas plant
5 additions in Arizona.

6

7 TABLE 2-1¹⁷

8

9 Annual Capacity Factors of New Generic Arizona Gas-Fired Capacity Additions,
10 2015 & 2020
11 (%)

12

Case:	2015			2020		
	200	201	204	200	201	204
PV 3-1 (combined cycle)	44%	45%	41%	48%	50%	45%
PV 3-2 (combined cycle)	41%	42%	38%	48%	49%	43%
PV 3-3 (combined cycle)	39%	41%	36%	47%	47%	42%
PV 2-1 (combined cycle)	46%	47%	43%	50%	50%	46%
PV 2-2 (combined cycle)	47%	48%	44%	51%	52%	48%
PV 4-1 (combined cycle)*	n/a	n/a	n/a	44%	44%	39%
PV 4-2 (combined cycle)*	n/a	n/a	n/a	41%	42%	37%
PV 4-3 (combined cycle)*	n/a	n/a	n/a	38%	39%	34%
PV 4-4 (combined cycle)*	n/a	n/a	n/a	35%	35%	31%
PV 4-5 (combined cycle)*	n/a	n/a	n/a	31%	31%	29%
PV 4-6 (combined cycle)*	n/a	n/a	n/a	28%	28%	26%
PV 4-7 (combined cycle)*	n/a	n/a	n/a	23%	25%	23%
GT 1-1 (simple cycle)	0%	0%	0%	0%	0%	0%
GT 1-2 (simple cycle)	0%	0%	0%	0%	0%	0%
GT 1-3 (simple cycle)	0%	0%	0%	0%	0%	0%
GT 1-4 (simple cycle)	0%	0%	0%	0%	0%	0%
GT 1-5 (simple cycle)*	n/a	n/a	n/a	0%	0%	0%

13

* The in-service date for this unit is after year 2015 and prior to year 2020.

14

15 The results in the table indicate that the generic combined-cycle additions, the most
16 efficient gas-fired plants in their database,¹⁸ with a couple exceptions in 2020, are not

¹⁷ Data from SDG&E responses to DRA data request 3-3 and 14-2. Table 2-1 has been updated to reflect SDG&E 7/25/07 errata results, as well as results which SDG&E previously failed to produce in its response to DRA data request 3-3h (the original source of data used to prepare this table).

¹⁸ Besides modest amounts of cogeneration additions in Alberta.

1 even able to breach a 50 percent capacity factor.¹⁹ This type of finding should alert the
2 modeler to the possible existence of a problem.

3
4 The results for the peaker additions are also quite striking – they never operate! This is
5 another significant clue that the resource expansion plan is problematic.²⁰

6
7 This assumed unreasonable overbuild has a significant impact on SDG&E’s modeling
8 results. The CAISO’s simulations for LS Power/South Bay Replacement Project (SBRP)
9 shed some light on the importance the resource expansion assumptions.²¹ If simply
10 changing the WECC resource expansion to a level that would be required for the market
11 to finance new plant (which I believe LS Power’s assumptions represent) increases SBRP
12 Case energy costs to CAISO ratepayers by \$732 million, or 7.3%, evidence that WECC
13 resource expansion assumptions are an important driver of ratepayer costs.

14
15 Further, it is highly likely that cost differences between a case with Sunrise and without
16 Sunrise would be substantially affected by the WECC regional capacity expansion
17 assumptions. Although no pair of simulations exist to directly answer this question, a
18 review of existing simulations suggest that, under a resource build that is more consistent
19 with investor – and ratepayer – interests, annual energy benefits of Sunrise are likely well
20 under \$30 million per year.

21

¹⁹ An annual capacity factor is the ratio of the total generation to the generation that would have been produced if the unit had operated continuously at maximum rating over the year.

²⁰ More evidence of a problem could be had from other modeling output, including generator net operating revenues and market prices.

²¹ See *Initial Testimony of the California Independent System Operator Corporation Part III*, April 20, 2007, pp. 56-60.

1 2.1.3 Large SCIT Nomogram Congestion Costs Unreasonably Drive up Sunrise
2 Benefits

3 DRA’s review of SDG&E’s analysis found that significant congestion costs on the
4 SCIT/EOR Nomogram were apparent – but only in the Sunrise Case.²² There are several
5 reasons to be alarmed by this finding. The first is methodological. Given the economic
6 benefits methodology, the (positive) difference between the congestion costs resulting
7 from the SCIT/EOR Nomogram between the Sunrise Case and the GT Reference Case
8 translates one to one into (positive) CAISO ratepayer benefits (SDG&E assumed that the
9 SCIT/EOR Nomogram is owned 100 percent by CAISO utilities). Table 2-2 below
10 shows SCIT/EOR Nomogram driven Sunrise energy benefits in 2010, 2015 and 2020.

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17

TABLE 2-2²³
SCIT/EOR Nomogram Congestion and Resulting CAISO Ratepayer Benefits,
2010, 2015 & 2020
(constant 2005\$, in millions)

	2010	2015	2020
GT Reference Case (200)	9	16	18
Sunrise Case (201)	51	61	104
Resulting Increase in CAISO Ratepayer Benefit	42	45	85

18
19
20
21

In other words, increased Sunrise-driven SCIT/EOR Nomogram congestion apparently generates between \$42 million (2005\$) in 2010 and \$85 million (2005\$) in 2020 in

²² The Southern California Import Transmission (SCIT) Nomogram defines acceptable flow limits on paths delivering power to Southern California. The East of River (EOR) path is one of the major paths limiting imports into southern California from the Desert Southwest. Increased EOR flows beyond a certain level reduce total Southern California flows (SCIT) as defined by the SCIT/EOR Nomogram.
²³ Data from SDG&E response to DRA data request 3-3. Data for year 2020 from SDG&E’s response to DRA data request 14-2, which reflect SDG&E corrections from the latter’s 7/25 errata.

1 CAISO ratepayer benefits. The importance of this modeling peculiarity to the Sunrise
2 value proposition is disconcerting, to say the least.

3
4 Second, the SCIT Nomogram assumption is a SDG&E modification to the SSG-WI
5 database (the CAISO only models the SCIT limit, not the nomogram). Although DRA's
6 brief review of SDG&E SCIT/EOR nomogram modeling assumptions did not uncover
7 any errors,²⁴ it is possible that a couple of otherwise innocent looking SDG&E
8 modifications to SSG-WI assumptions, consisting of an increase to the rating of two
9 lines, both part of the EOR path, by 500 MW each (allowing for a total increase of 1,000
10 MW in potential EOR flows), has exacerbated this anomalous result.

11
12 Moreover, the two lines for which SDG&E assumed an increased rating link Southern
13 California to the Four Corners area, which is characterized by some of the most dirty
14 existing coal plants in the country, and in which SDG&E assumed another 3,000 MW of
15 new coal plants would be built before 2015. This topic is another example of how
16 important resource build-out assumptions are to SDG&E's Sunrise energy benefit
17 estimates, and why SDG&E's unreasonable assumptions significantly skew its modeling
18 results.

20 *2.2 CAISO's Energy Benefits Analysis is Flawed, But a Better Starting Point*

21 Of Sunrise's three apparent important value drivers, two are based on unsupportable
22 assumptions, and a third is a closely related modeling quirk. Unsupportable drivers, as
23 well as significant SDG&E errors, such as double-counting of line losses, provide
24 sufficient evidence to conclude that SDG&E's energy benefit estimates are not just
25 exaggerated, but unreasonable and unreliable.

26
²⁴ DRA was not able to complete a full review of SDG&E's nomogram assumptions and results in time for this testimony.

1 The CAISO's energy benefits modeling process resembles that of SDG&E: it uses the
2 same source SSG-WI database (i.e. prior to custom modifications); it uses the same
3 simulation tool; and it uses the same benefits calculation method. Consequently, many of
4 the same criticisms that apply to SDG&E's modeling also apply to the CAISO's energy
5 benefits analysis, particularly the use of an unsupportable WECC expansion plan. The
6 CAISO, however, includes a better representation of the California transmission system,
7 assumes reasonable gas prices, and avoids SDG&E errors such as transmission loss
8 double-counting and inclusion of energy benefits of non-CAISO entities. For this reason
9 – notwithstanding DRA's belief that the CAISO has also overstated Sunrise, and
10 understated SBRP, benefits – the CAISO's results are a better starting point for analyzing
11 energy benefits.

12

13 2.2.1 Whither the Energy Benefits?

14 DRA generally agrees with the CAISO findings with respect to expected energy benefits:

15

16 “Our cost-effectiveness analysis indicates that although the energy related
17 benefits of Sunrise are probably small, they are still positive ...” (CAISO,
18 *Second Errata to Initial Testimony of the California Independent System*
19 *Operator Corporation, Part II, April 20, 2007, p. 5)*

20

21 However, there may be other sources of Sunrise benefits that have not been explicitly
22 considered. In particular, uncertainty modeling would likely identify other sources of
23 value for Sunrise – as well as for alternatives to Sunrise. DRA has not made an
24 assessment on the impact that uncertainty would have on Sunrise benefits. However, Mr.
25 Woodruff offers an estimated range of such benefits in Volume 1 of DRA's testimony
26 and also recommends the Commission seek more detailed quantification of this
27 uncertainty as well.

1 **3 AVOIDED RPS COMPLIANCE COSTS**

2
3 Throughout its application, SDG&E has argued a need for the Sunrise Project in order to
4 meet its RPS requirements in a cost-effective manner.²⁵ However, it has not
5 demonstrated how Sunrise would allow for RPS compliance in a cost-effective manner.
6 Neither has it demonstrated evidence of the “prohibitively costly congestion,”²⁶ which it
7 claimed was of a “high likelihood.”^{27,28}

8
9 The CAISO has made important inroads to remedy this shortcoming in SDG&E’s
10 application. In Part II of its Initial Testimony, the CAISO developed estimates of the
11 Sunrise RPS compliance related benefits. It developed these estimates from a model that
12 considers a California-wide RPS requirement (demand) and a supply curve based on the
13 costs of procuring renewable energy from various regional (i.e. WECC-wide) alternative
14 renewable resource basins.

15
16 As it is reasonable to expect that new transmission out of the Imperial Valley will
17 facilitate renewable development in that area, and that other resources can be procured
18 from elsewhere in the absence of development, then the question is properly one of cost-
19 effectiveness. It is for this reason that DRA appreciates the CAISO’s contribution in this
20 area. This is not to say the CAISO’s RPS compliance cost analysis does not suffer from
21 any flaws or weakness; rather, it is that, in DRA’s opinion, they are just not fatal. The
22 CAISO has introduced a tool that helps shed light on one of the dimensions of the
23 complex decision making problem that the Commission faces in this proceeding.

²⁵ See for example, “Without substantial new transmission, SDG&E may be challenged to meet its 2010 RPS goals in the most cost-effective manner” (SDG&E, *Sunrise Powerlink Transmission Project Purpose and Need, Volume 2 – Part 1*, p. III-14) and “...the Sunrise Powerlink is necessary for SDG&E to meet its RPS goals in a cost-effective manner” (*Ibid*, III-15).

²⁶ SDG&E, *Sunrise Powerlink Transmission Project Purpose and Need, Volume 2 – Part 1*, p. III-15

²⁷ *Ibid*, p. III-15

²⁸ In SDG&E’s 2/2/07 Supplemental Testimony Revisions of UCAN Data Request 8-24, SDG&E shows that in 2015, the Sunrise Case decreases the annual marginal cost of transmitting energy from Imperial Valley to San Diego by \$1.72/MWh (2005\$).

1 DRA's primary concerns with the CAISO methodology and results follow. First, as
2 acknowledged by the CAISO,²⁹ there is a large amount of uncertainty concerning the
3 assumptions in the CAISO's RPS compliance cost analysis. Consequently, a good
4 understanding of how sensitive results are to assumption changes is critical. It is further
5 important to acknowledge that the uncertainty underlying the assumptions of this analysis
6 make for results that are "softer" than those of the reliability analysis, but nonetheless
7 still informative and useful for decision making purposes.

8
9 Second, as a means of accounting for the uncertainty associated with the development of
10 some of the out-of-state resource clusters, the CAISO reduced available renewable
11 energy from out-of-state areas by 50 percent. DRA does not challenge this assumption at
12 this point, but will point to the fact that eight western states, comprising the large
13 majority of (U.S) WECC load, have a mandatory RPS.³⁰ This fact underscores the
14 uncertainty that exists with respect to the availability of "low cost" out-of-state resources
15 available to California.

16
17 Finally, the CAISO has not distinguished – likely due to the absence of good quality data
18 – between CAISO ratepayer interests and other California interests. This failure to
19 distinguish raises a question of consistency between the RPS compliance benefits
20 analysis and the energy and reliability benefits analyses.

21
22 Based on these findings, DRA developed estimates of a reasonable range of Sunrise
23 related RPS compliance benefits that might be expected from the Sunrise project. These
24 are given in the testimony of Mr. Woodruff in Volume 1.

²⁹ See, for example, "the uncertainty about the ultimate cost of any resource and transmission upgrades included in this analysis is very large" (p.64). See also, "many of the cost estimates we relied on for this analysis are highly speculative, and there are a host of risks that will inevitably prevent some of the resource clusters from being developed at our estimated costs" (p. 66).

³⁰ These states are Arizona, California, Colorado, Montana, Nevada, New Mexico, Oregon, and Washington. Texas also has an RPS, and although the El Paso area of Texas falls within the WECC, DRA did not include it in the count.

1 **4 AVOIDED RELIABILITY COST MODELING**

2
3 DRA also reviewed SDG&E’s reliability cost modeling. In his testimony in Volume 1,
4 Mr. Woodruff describes his findings concerning assumptions and approaches taken by
5 SDG&E in its analysis. He also describes alternative scenarios and assumptions that
6 DRA considered in its analysis. In what follows, I briefly summarize DRA’s efforts to
7 validate and apply SDG&E’s reliability cost model.

8
9 **4.1 *Avoided RMR and CT Fixed Cost Analysis***

10 I reviewed SDG&E modeling and estimates of avoided fixed RMR and CT costs.³¹ In
11 each of the cases it explores in its analysis, SDG&E selects a set of units it believes will
12 be needed to meet San Diego reliability requirements. It distinguishes between RMR
13 units receiving Condition 1 and Condition 2 RMR payments. For generators currently
14 under Condition 2 RMR contract, SDG&E assumed historical unit-specific payment
15 information or historical average RMR costs. Condition 1 payments are assumed to be
16 30 percent of Condition 2 payments. SDG&E assumes that the reliability capacity that
17 does not receive RMR payments will not be available for reliability purposes. However,
18 it assumes that the same capacity will be available in subsequent years once a reliability
19 need arises (e.g. due to load growth). For the period 2021-2049, 2020 RMR fixed
20 payments are, with the exception of Case 201 (Sunrise) and 204 (In-Area Combined
21 Cycle Generation Alternative, assumed to remain constant (on a real dollar basis).³²

22
23 The CAISO, in contrast, completes a “top-down” type analysis, whereby it does not
24 explicitly consider which units are receiving RMR payments. Instead it assumes a ratio
25 of Condition 1 to Condition 2 RMR capacity in 2010 RMR. For the Base Case, all

³¹ I use the term RMR recognizing that the Commission and CAISO wish to phase out RMR contracts, and replace them with generator-load serving entity (LSE) Local Capacity Reliability (LCR) contracts. These LCR contracts will continue to have RMR-like provisions, making capacity available to the CAISO for local reliability needs. This is also consistent with SDG&E’s use of the term.

³² In Case 201 and Case 204, SDG&E assumes some built in escalation between 2021 and 2030.

1 capacity is assumed to be Condition 2. For the Sunrise Case, based on historical
2 information, it assumes that 21 percent of RMR capacity is Condition 2, the rest
3 consisting of Condition 1 capacity. By the time load growth has exhausted the additional
4 import capability afforded by Sunrise (or other alternative), CAISO assumes that both the
5 Base Case and Sunrise (or other alternative) have the same RMR fixed payments. Costs
6 are then interpolated between 2010 and the year by which expected load growth exhausts
7 the additional San Diego import capability afforded by Sunrise (or other project
8 alternative).

9
10 In my effort to validate estimated avoided fixed RMR costs, I relied principally on
11 SDG&E's fixed RMR cost methodology for the reason that it allowed for more flexibility
12 to test alternative assumptions concerning retirements and alternative payments for RMR
13 provision. I applied a set of assumptions regarding RMR payments and the availability
14 of capacity absent RMR contracts. Mr. Woodruff describes these assumptions in Volume
15 1. Where existing resources were not available to meet San Diego's reliability need, I
16 assumed CTs would be constructed to meet that need, consistent with SDG&E's
17 assumptions. I estimated a range of avoided fixed RMR costs for a set of alternative
18 assumptions. The results of this analysis are described by Mr. Woodruff in Volume 1.

19 20 *4.2 Avoided RMR Operating Costs*

21 SDG&E's approach to modeling RMR operating cost savings is very detailed, and
22 considers extreme events. CAISO assumes that RMR operating costs vary directly with
23 RMR contract capacity levels, up to maximum of \$60 million per year.

24
25 DRA did not make any modifications to SDG&E's "variable RMR cost" analysis aside
26 from testing the impact of certain assumption changes (e.g. the impact of using updated
27 "make-whole payments").

1 4.3 *System RA Costs*

- 2 Finally, DRA considered the costs of system RA in its analysis. The assumptions
3 concerning system RA are discussed by Mr. Kevin Woodruff in Volume 1.

1 **5 SEMPRA MERCHANT GENERATION CONSIDERATIONS**

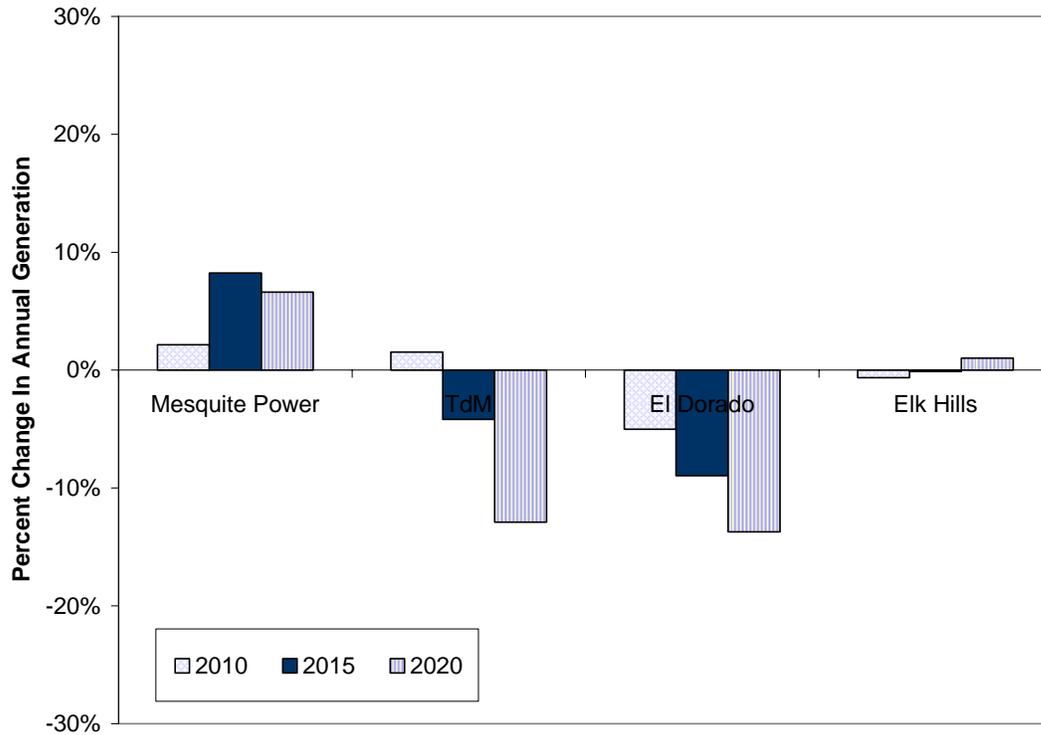
2
3 DRA also considered the impact of Sunrise on Sempra Generation’s 2,630 MW of
4 generation capacity located in California, Arizona, Nevada and Mexico. SDG&E’s
5 modeling shows dispatch from the Sempra Generation portfolio increases 1 percent in the
6 Sunrise Case over the Base Case for 2010 and 2015 and decreases 3 percent in 2020.
7 Figure 5-1 shows the same information but on a plant-by-plant basis. The Sempra plant
8 most affected by the Sunrise project would be Termoeléctrica de Mexicali (TdM), which
9 interconnects directly with SDG&E’s Imperial Valley Substation. It shows a small
10 increase in generation in 2010, a 4 percent drop in 2015 and a 13 percent decrease in
11 2020.

12
13 However, SDG&E’s modeling shows net revenues moving almost in an opposite
14 direction to dispatch, with portfolio net revenues increasing modestly in 2010 and 2015
15 (\$0.40/kW-year and \$0.78/kW-year, respectively) and more substantially (\$4.70/kW-
16 year) in 2020. Table 5-1 below summarizes these results.

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FIGURE 5-1³³

Sunrise Impact on Sempra Generation Portfolio Plant Dispatch Based on
SDG&E Modeling
(%)



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8

³³ Data from SDG&E response to DRA data request 3-3. Data for year 2020 from SDG&E response to DRA data request 14-2, which reflect SDG&E corrections from the latter's 7/25 errata.

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TABLE 5-1³⁴

Net Revenue Impact of Sunrise on Sempra Generation
Based on SDG&E Modeling
(Nominal \$/kW-year)³⁵

	Mesquite Power	TdM	El Dorado	Elk Hills	Portfolio
2010	-0.68	2.50	1.73	-1.84	0.40
2015	-2.47	8.26	2.67	-3.91	0.78
2020	0.80	15.57	5.31	-2.21	4.70

7

³⁴ Data from SDG&E response to DRA data request 3-3. Data for year 2020 from SDG&E response to DRA data request 14-2, which reflect SDG&E corrections from the latter's 7/25 errata. Elk Hills \$/kW-year calculation also excludes capacity from Units 1 & 2. SDG&E assumed sufficiently high heat rates for these units that they never dispatched in any of the simulations. The erroneous assumptions therefore had the same effect of excluding Elk Hills 1 & 2 from the database.

³⁵ Based on summer plant ratings.